



# Fiscal Year 2022 Budget Request



## WHAT'S INSIDE:



Summary	1
Budget Request	3
Population and Market Value	4
County Request	5
Budget Funding Sources	6
Fund Balances	7
Board of Health	8
Compensation	9
County Infographics	10-21
House Bill 316 Print	22-31





## **Fiscal Year 2022 Budget Summary**

Fiscal Years 2020, 2021, and 2022 have been, and will continue to be, out of the ordinary for Southwest District Health (SWDH) due to the COVID-19 pandemic. Federal funds have been infused into public health across the state to assist with the COVID-19 pandemic response—first with epidemiological investigations, contact tracing, and testing, and now more recently with COVID-19 vaccination efforts. As a result, SWDH's proposed budget for Fiscal Year (FY) 2022 is \$11,514,408 which is a 9% increase from FY2021.

### **Revenue Highlights**

#### **State Appropriations**

During the 2021 Legislative Session, House Bill 316 (HB316) was passed and signed into law. HB316 eliminates the State General Fund appropriation to local public health and requires counties to contribute more to support the health districts, beginning March 1, 2022. In FY2023, the State General Fund appropriation will be eliminated completely, leaving the counties to fully fund that which was previously funded by the State using the FY21 State General Fund appropriation level as the minimum base.

#### **County Appropriations**

SWDH is not requesting an increase in County Contributions for FY2022; however due to increases in population and property market values, both Adams and Canyon counties will experience an increase in their respective contributions, while the remaining counties within the health district will see a percent decrease in their contributions. As noted above, with House Bill 316, the counties will be required to contribute additional funding to support local public health starting March 1, 2022.

#### **Fees**

For FY2022, we are budgeting a 9% increase in fee revenue due to higher activity in several programs, including Subsurface Sewage Disposal (Septic), Land Development, Food Protection, and Immunizations.

#### **Sub-grants**

This year's budget reflects an overall increase in sub-grant funding over FY2021. Nearly all of this increase is due to continued funding related to epidemiology activities. Also included in this budget is a marked increase in funding for Oral Health (HRSA), Drug Overdose Prevention, Childcare, and Tobacco Education and Prevention programs funded primarily through federal pass-through sub-grants.



## **Expense Highlights**

### **Salaries**

Last year, SWDH's Board of Health opted not to approve salary increases to staff for FY2021 due to uncertainties in the economy from COVID-19. SWDH has been on the front lines of the pandemic response for the last year and every employee's work has been impacted in one way or another. The district could not have fared as well as it did this past year without the dedicated and committed staff at SWDH. To address disparities in salaries, increases in employee cost for insurances, and to recognize the hard work of SWDH staff, included in this budget is a 2% salary increase as approved in the March board meeting which will be distributed to employees based on performance.

### **Employee Benefits**

All employer benefit costs have remained relatively unchanged from FY2021. Of note, however, for FY2022, the cost to employees for medical and dental insurance is increasing an average of 8.7% (medical) and 4.2% (dental) for full time employees and an average of 3.15% (medical) and 3% (dental) for part time employees.

### **Operating Expenses**

Operating costs are the ongoing expenses incurred from normal day-to-day activities. Overall, budgeted operating expenses for FY2022 have decreased slightly over last year.

### **Capital Expenses**

In addition to necessary infrastructure improvements, included in this year's request is \$90,000 of board committed funds for vehicle replacement using monies set aside in the LGIP account as has been done in the past. Last year, SWDH opted not to replace vehicles due to the uncertainty of the pandemic. However, some vehicles are in need of replacement due to high mileage as well as the nature of their use in very rural and difficult terrain.

### **Trustee and Benefit Expenses**

Trustee and Benefit expenses are those costs associated with pass through funding to third parties for activities required by grant/sub-grant deliverables.

## **Summary**

SWDH's FY2022 budget request has increased compared to historical budgets due to an estimated increase in activities in Septic, Land Development, Food Protection, Immunizations, and COVID-19 programs. SWDH appreciates the support we receive from our counties and looks forward to an even closer working relationship in the years to come as we work hard to support the health and well-being of the residents in our communities.



# Southwest District Health FY2022 Budget Request

July 1, 2021 through June 30, 2022

District Summary	FY2020 Budget	FY2021 Budget	FY2022 Request*
<b>REVENUE</b>			
Fees	\$1,705,615	\$1,715,979	\$1,874,852
Contracts	\$3,713,133	\$4,152,338	\$5,194,475
County Funds	\$1,381,174	\$1,401,892	\$1,401,892
County Funds HB316 Mar - June **	\$0	\$0	\$491,100
State Appropriation	\$1,444,400	\$1,442,900	\$985,800
Millennium Fund Appropriation	\$129,500	\$129,500	\$130,000
Interest	\$70,000	\$80,000	\$50,000
Sale of Land, Buildings & Equip	\$15,000	\$20,000	\$20,000
Other	\$11,200	\$14,986	\$24,000
Carry-Over Funds	\$476,416	\$70,027	\$169,000
Reserve	\$10,000	\$12,900	\$90,000
<b>Total Revenue</b>	<b>\$8,956,438</b>	<b>\$9,040,522</b>	<b>\$10,431,119</b>
<b>EXPENDITURES</b>			
Salary & Wage *	\$4,578,980	\$4,657,914	\$5,733,833
Employee Benefits *	\$2,111,261	\$2,117,263	\$2,631,858
Merit Increase *	\$166,500	\$0	\$0
Operating Expenses	\$1,909,791	\$2,080,545	\$1,743,528
Capital Outlay	\$189,906	\$184,800	\$197,400
Trustee Benefits ( <i>Pass-thru funds</i> )	\$0	\$0	\$124,500
<b>Total Expenditures</b>	<b>\$8,956,438</b>	<b>\$9,040,522</b>	<b>\$10,431,119</b>
<b>CRISIS CENTER</b>			
Contract Revenue	\$1,520,000	\$1,520,000	\$1,083,289
Expenditures	\$1,520,000	\$1,520,000	\$1,083,289
<b>GRAND TOTAL</b>			
<b>Revenues</b>	<b>\$10,476,438</b>	<b>\$10,560,522</b>	<b>\$11,514,408</b>
<b>Expenditures</b>	<b>\$10,476,438</b>	<b>\$10,560,522</b>	<b>\$11,514,408</b>
FTEs	95.7	97.1	116.7
		COVID BASE	12.0 104.7

\*2% Change in Employee Compensation accounted for in Salary and Wages as approved by the board on March 16, 2021.

\*\* Based on FY22 State Appropriation (March - June, 2022)

May-21



## Southwest District Health Population & Market Value

### Changes in County Population and Net Taxable Market Value (TMV)

Per IDC 39-424

County	FY 2021 2019 Pop Estimate	FY 2022 2020 Pop Estimate	Population Percent Change	FY 2021 CY 2019 Net Taxable Values	FY 2022 CY 2020	TMV Percent Change
Adams	4,294	4,323	0.7%	\$595,684,570	\$670,181,179	12.5%
Canyon	229,849	232,313	1.1%	\$15,190,228,354	\$17,104,468,660	12.6%
Gem	18,112	17,900	-1.2%	\$1,308,254,243	\$1,480,679,317	13.2%
Owyhee	11,823	11,792	-0.3%	\$738,765,837	\$809,239,280	9.5%
Payette	23,951	23,780	-0.7%	\$1,706,234,290	\$1,928,302,133	13.0%
Washington	10,194	10,189	0.0%	\$907,085,609	\$957,067,413	5.5%
<b>TOTAL</b>	298,223	300,297		\$20,446,252,903	\$22,949,937,982	

17-May-21

Population: provided by Idaho Department of Commerce

Net Taxable Values: provided by State of Idaho Tax Commission



## County Request - 0% Increase + House Bill 316

Southwest District Health

Budget Request for County Fiscal Year 2022

Period Covered: October 2021 - September 2022

Based Upon Idaho Code 39-424 & HB316

County Contribution = 70% Population Distribution + 30% Taxable Market Value (TMV)

October 2021 - February 2022						
County	2020 Population Estimate	70%: Population	Dollar Amount	30%: TMV	Dollar Amount	Total Contribution
ADAMS	4,323	1.44%	\$5,886	2.92%	\$5,117	\$11,003
CANYON	232,313	77.36%	\$316,318	74.53%	\$130,603	\$446,921
GEM	17,900	5.96%	\$24,373	6.45%	\$11,306	\$35,679
OWYHEE	11,792	3.93%	\$16,056	3.53%	\$6,179	\$22,235
PAYETTE	23,780	7.92%	\$32,379	8.40%	\$14,724	\$47,103
WASHINGTON	10,189	3.39%	\$13,873	4.17%	\$7,308	\$21,181
TOTAL	300,297	100.00%	\$408,885	100.00%	\$175,236	\$584,122
Monthly Contribution						
Oct - Feb Contributions	ADAMS	\$2,201				
	CANYON	\$89,384				
	GEM	\$7,136				
	OWYHEE	\$4,447				
	PAYETTE	\$9,421				
	WASHINGTON	\$4,236				
March 2022 - September 2022						
County	2020 Population Estimate	70%: Population	Dollar Amount	30%: TMV	Dollar Amount	Total Contribution
ADAMS	4,323	1.44%	\$13,190	2.92%	\$11,466	\$24,656
CANYON	232,313	77.36%	\$708,789	74.53%	\$292,648	\$1,001,438
GEM	17,900	5.96%	\$54,613	6.45%	\$25,334	\$79,947
OWYHEE	11,792	3.93%	\$35,978	3.53%	\$13,846	\$49,823
PAYETTE	23,780	7.92%	\$72,553	8.40%	\$32,992	\$105,545
WASHINGTON	10,189	3.39%	\$31,087	4.17%	\$16,375	\$47,461
TOTAL	300,297	100.00%	\$916,209	100.00%	\$392,661	\$1,308,870
Monthly Contribution						
New Contributions Mar - September	ADAMS	\$3,522	\$1,322			
	CANYON	\$143,063	\$53,678			
	GEM	\$11,421	\$4,285			
	OWYHEE	\$7,118	\$2,671			
	PAYETTE	\$15,078	\$5,657			
	WASHINGTON	\$6,780	\$2,544			
TOTAL						
County	Approved FY2021	Requested FY2022	Dollar Change	Percentage Change		
ADAMS	\$26,368	\$35,659	\$9,291	35.24%		
CANYON	\$1,068,816	\$1,448,358	\$379,542	35.51%		
GEM	\$86,515	\$115,625	\$29,110	33.65%		
OWYHEE	\$54,087	\$72,058	\$17,971	33.23%		
PAYETTE	\$113,888	\$152,648	\$38,760	34.03%		
WASHINGTON	\$52,217	\$68,643	\$16,425	31.46%		
TOTAL	\$1,401,892	\$1,892,992	\$491,100	35.03%		

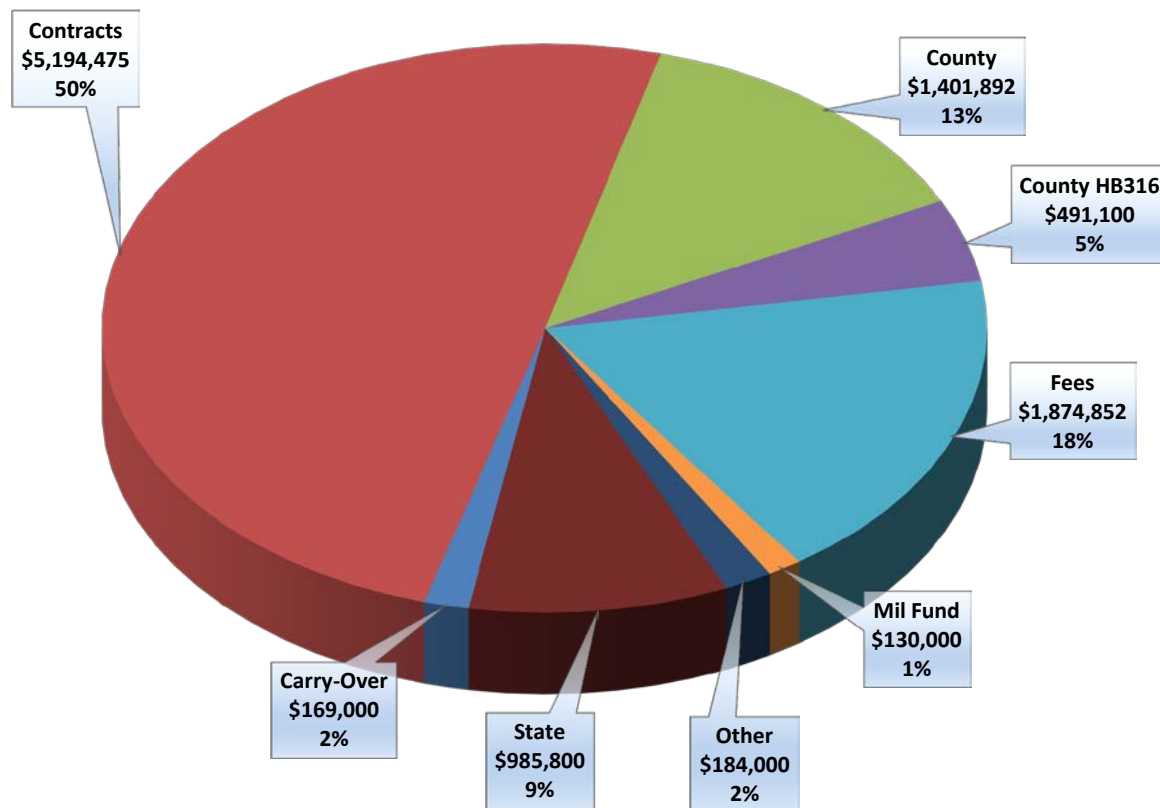
20-May-21

20-May-21



# Budget Funding Sources

## FY 2022



*\*Does not include Crisis Center contract funds in the amount of \$1,083,289*





## Southwest District Health Fund Balances - as of March 31, 2021

<b>Restricted Funds</b>	\$207,112
(Restricted funds include funds for Behavioral Health Board, Parents as Teachers, and Citizen Review Panel)	
<b>Committed Funds</b>	\$525,382
(Committed funds include funds for 27th Payperiod, Medical Equipment, Computer/EMR Replacements, Capital Projects, Website Upgrade, and Auto LGIP)	
<b>Capital Reserve Fund (LGIP)</b>	\$1,299,174
<b>Unrestricted Operating Funds</b>	<u>\$3,646,832</u>
	<b>\$5,678,500</b>

### ***Southwest District Health***

#### ***Summary of Restricted and Committed Funds - FY 2021***

Restricted Funds - Third party restricted

Committed Funds - Committed by the Board of Health for a specific purpose

	<b>Restricted Funds</b>	<b>Committed Funds</b>
Behavioral Health Board	\$4,383.47	
Parents as Teachers	\$199,786.39	
Citizen's Review Panel	\$2,942.53	
Medical Equipment & Training		\$75,000.00
Computer/EMR Replacements		\$138,760.00
Capital Projects		\$143,246.05
27th Payperiod		\$51,500.00
Website Upgrade		\$17,230.00
Vehicles (LGIP Auto Replacement )		\$99,646.00
	<u>\$207,112.39</u>	<u>\$525,382.05</u>

17-May-21



## Board of Health

Commissioner Bryan Elliott, Chairman – Gem County

Commissioner Kelly Aberasturi, Vice-Chairman – Owyhee County

Dr. Sam Summers – Physician Representative

Commissioner Viki Purdy – Adams County

Commissioner Keri Smith – Canyon County

Commissioner Georgia Hanigan, Trustee – Payette County

Commissioner Lyndon Haines – Washington County

# SOUTHWEST DISTRICT HEALTH EMPLOYEE COMPENSATION FY20-FY21

## TREND ALERT

Employee Turnover Rate



Southwest District Health  
Turnover Rate  
Number of separations  
18

Statewide  
Turnover Rate  
Number of separations  
1,676

## RECRUITING MARKET

Comparison between PHD3 & PHD4



0% increase in  
employee  
compensation



3% increase in  
employee  
compensation

## MERIT INCREASES

0%

SOUTHWEST  
DISTRICT HEALTH

3%

ADAMS COUNTY

2%

CANYON COUNTY

3%

GEM COUNTY

4%

OWYHEE COUNTY

3%

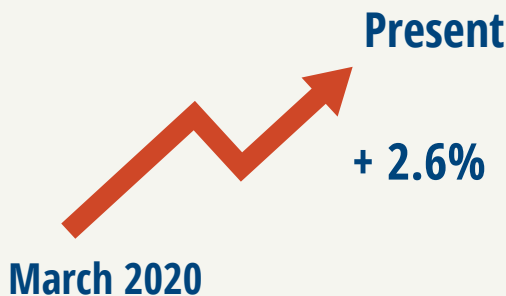
PAYETTE COUNTY

3%

WASHINGTON COUNTY

## AVERAGE COST OF LIVING

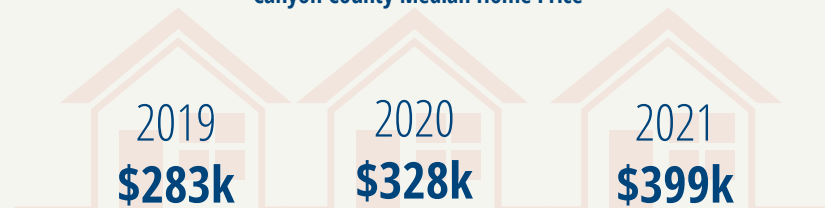
Canyon County Data 2019-2020



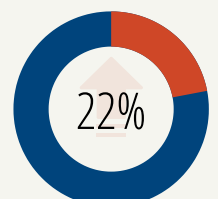
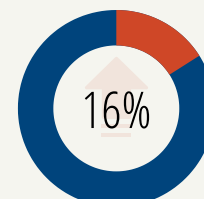
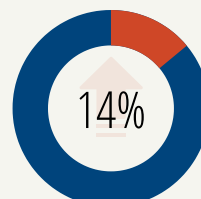
## CHANGES IN AFFORDABLE HOUSING

Canyon County Data 2019-2021

Canyon County Median Home Price



Canyon County Average Home Price % Increase



\*In Canyon County, home prices are expected to  
increase by 33% over the next three years. 9



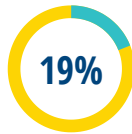
# ADAMS COUNTY

## Healthier Together FY20

### Health Outcomes

#### ADAMS COUNTY

Health outcomes are changes in health that result from specific health care investments or interventions.



of Adams County residents report poor or fair health



of babies born in Adams County have a low birthweight



Life expectancy in Adams County is 80.1 years

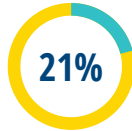


Adams County ranks 39 out of 43 ranked counties in Idaho

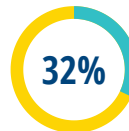
### Health Factors

#### ADAMS COUNTY

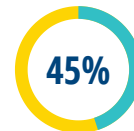
Health Factors represent those things we can modify to improve the length and quality of life for residents.



of adults in Adams County smoke tobacco



of adults in Adams County are considered obese



of children in Adams County are eligible for free or reduced lunch



of Adams County residents have access to broadband internet



16% of Adams County residents are uninsured

# Health Investment in ADAMS COUNTY

July 2019 - June 2020

## Clinic Services

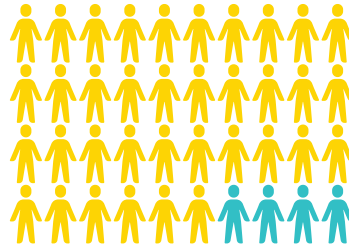


6

immunizations  
administered

2

immunization  
appointments



36

WIC participants

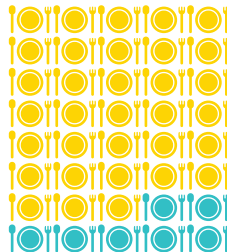


## Environmental Health



21

septic permits



33

restaurant inspections



pool inspections



# CANYON COUNTY

## Healthier Together FY20

### Health Outcomes

CANYON COUNTY

Health outcomes are changes in health that result from specific health care investments or interventions.



of Canyon County residents report poor or fair health



of adults in Canyon County are diabetic



Life expectancy in Canyon County is 79.1 years

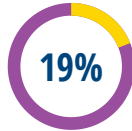


Canyon County ranks 19 out of 43 ranked counties in Idaho

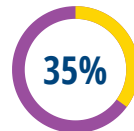
### Health Factors

CANYON COUNTY

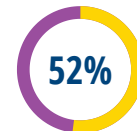
Health Factors represent those things we can modify to improve the length and quality of life for residents.



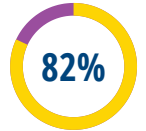
of adults in Canyon County smoke tobacco



of adults in Canyon County are considered obese



of children in Canyon County are eligible for free or reduced lunch



of Canyon County residents have access to broadband internet



17% of Canyon County residents are uninsured



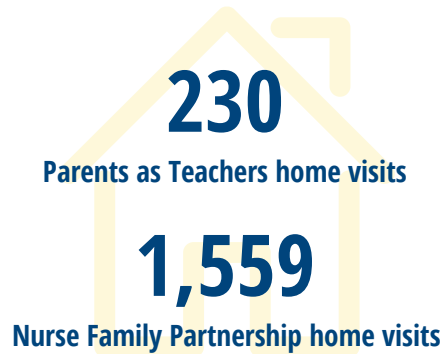
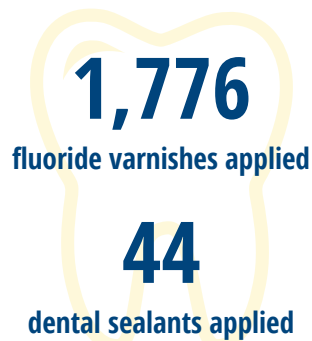
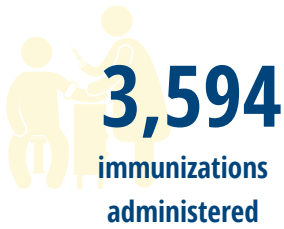
**SOUTHWEST**  
DISTRICT HEALTH

# Health Investment in CANYON COUNTY

04222021

July 2019 - June 2020

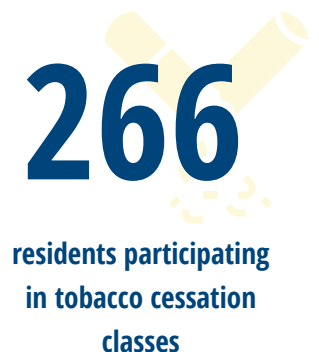
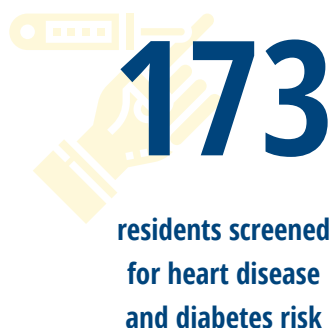
## Clinic Services



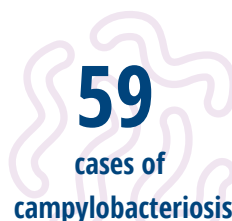
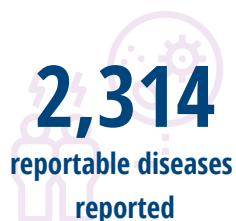
## Environmental Health



## Community Health



## Communicable Diseases





# GEM COUNTY

## Healthier Together FY20

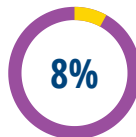
### Health Outcomes

#### GEM COUNTY

Health outcomes are changes in health that result from specific health care investments or interventions.



of Gem County residents report poor or fair health



of babies born in Gem County have a low birthweight



Life expectancy in Gem County is 78.2 years

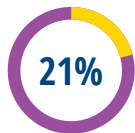


Gem County ranks 25 out of 43 ranked counties in Idaho

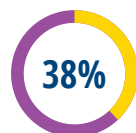
### Health Factors

#### GEM COUNTY

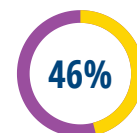
Health Factors represent those things we can modify to improve the length and quality of life for residents.



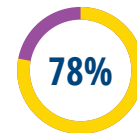
of adults in Gem County smoke tobacco



of adults in Gem County are considered obese



of children in Gem County are eligible for free or reduced lunch



of Gem County residents have access to broadband internet



16% of Gem County residents are uninsured



# Health Investment in Gem COUNTY

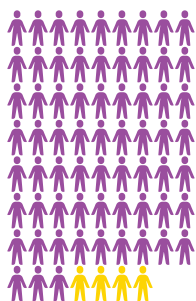
July 2019 - June 2020

## Clinic Services



**695**

immunizations  
administered



70 women enrolled  
in Women's Health  
Check, 4 were  
treated for breast  
or cervical cancer

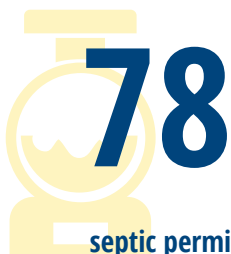
**482**

WIC participants



**\$3,733,384.60**  
spent in  
WIC vouchers\*

## Environmental Health



**78**

septic permits

**5**

accessory use  
permits issued



**10**

signed land  
development plats

**83**

restaurant inspections

**5**

child care inspections

## Community Health



**38**

Fit and Fall Proof™  
participants

Gem County  
Community Health  
Action Team (CHAT)  
conducted a  
walkability assessment  
to make  
recommendations  
for increasing  
pedestrian safety

## Communicable Diseases



**111**

reportable diseases reported

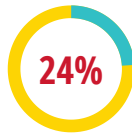
# OWYHEE COUNTY

## Healthier Together FY20

### Health Outcomes

OWYHEE COUNTY

Health outcomes are changes in health that result from specific health care investments or interventions.



of Owyhee County residents report poor or fair health



of babies born in Owyhee County have a low birthweight



Life expectancy in Owyhee County is 78.2 years

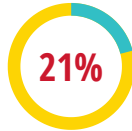


Owyhee County ranks 42 out of 43 ranked counties in Idaho

### Health Factors

OWYHEE COUNTY

Health Factors represent those things we can modify to improve the length and quality of life for residents.



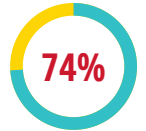
of adults in Owyhee County smoke tobacco



of adults in Owyhee County are considered obese



of children in Owyhee County are eligible for free or reduced lunch



of Owyhee County residents have access to broadband internet



24% of Owyhee County residents are uninsured

# Health Investment in OWYHEE COUNTY

04222021

July 2019 - June 2020

## Clinic Services



**74**

immunizations  
administered



**175**

fluoride varnishes  
applied

**424**

WIC participants



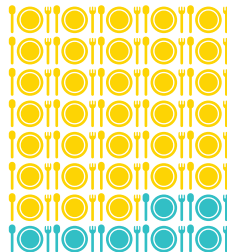
\$3,733,384.60  
spent in  
WIC vouchers\*

## Environmental Health



**58**

septic permits



**69**

restaurant inspections



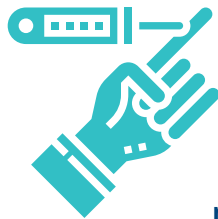
pool inspections

## Community Health



**20**

Fit and Fall Proof™  
participants



**12**

residents screened  
for heart disease  
and diabetes risk

**21**

residents participating  
in tobacco cessation  
classes



# PAYETTE COUNTY

## Healthier Together FY20

### Health Outcomes

#### PAYETTE COUNTY

Health outcomes are changes in health that result from specific health care investments or interventions.



of Payette County residents report poor or fair health



of adults in Payette County are diabetic



Life expectancy in Payette County is 76.6 years



Payette County ranks 40 out of 43 ranked counties in Idaho

### Health Factors

#### PAYETTE COUNTY

Health Factors represent those things we can modify to improve the length and quality of life for residents.



of adults in Payette County smoke tobacco



of adults in Payette County are considered obese



of children in Payette County are eligible for free or reduced lunch



of Payette County residents have access to broadband internet



15% of Payette County residents are uninsured



**SOUTHWEST**  
DISTRICT HEALTH

# Health Investment in PAYETTE COUNTY

04222021

July 2019 - June 2020

## Clinic Services



**452**  
immunizations  
administered

**132**  
fluoride varnishes applied  
**43**  
dental sealants applied

**89**  
Parents as Teachers  
home visits

**260**  
WIC participants  
**\$3,733,384.60**  
spent in  
WIC vouchers\*

## Environmental Health

**70**  
septic permits

**8**  
accessory use  
permits issued



**4**  
signed land  
development plats

**97**  
restaurant inspections  
**11**  
child care inspections

## Community Health



**72**  
Fit and Fall Proof™  
participants

Payette County  
Community Health  
Action Team (CHAT)  
identified its mission  
statement and health  
priority areas.  
PCHAT is focused on  
behavioral health access,  
youth substance use,  
food access and  
transportation.

## Communicable Diseases



**193**  
reportable diseases reported

# WASHINGTON COUNTY

## Healthier Together FY20

### Health Outcomes

WASHINGTON COUNTY

Health outcomes are changes in health that result from specific health care investments or interventions.



of Washington County residents report poor or fair health



of adults in Washington County are diabetic



Life expectancy in Washington County is 78.7 years



Washington County ranks 22 out of 43 ranked counties in Idaho

### Health Factors

WASHINGTON COUNTY

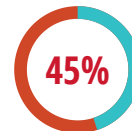
Health Factors represent those things we can modify to improve the length and quality of life for residents.



of adults in Washington County smoke tobacco



of adults in Washington County are considered obese



of children in Washington County are eligible for free or reduced lunch



of Washington County residents have access to broadband internet



18% of Washington County residents are uninsured



**SOUTHWEST**  
DISTRICT HEALTH

# Health Investment in WASHINGTON COUNTY

04222021

July 2019 - June 2020

## Clinic Services



**487**

immunizations  
administered



**13**

fluoride varnishes  
applied

**260**

WIC participants



## Environmental Health



**21**

septic permits



**2**

signed land  
development plats



**54**

restaurant inspections

**5**

child care inspections



**4**

pool inspections

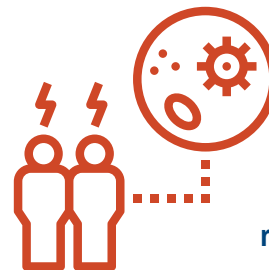
## Community Health



**68**

Fit and Fall Proof™  
participants

## Communicable Diseases



**57**

reportable diseases reported



LEGISLATURE OF THE STATE OF IDAHO  
Sixty-sixth Legislature First Regular Session - 2021

IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 316

BY HEALTH AND WELFARE COMMITTEE

AN ACT

RELATING TO PUBLIC HEALTH DISTRICTS; AMENDING CHAPTER 35, TITLE 31, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 31-3505H, IDAHO CODE, TO PROVIDE THAT CERTAIN PERSONS SHALL NOT BE ELIGIBLE FOR COUNTY MEDICAL ASSISTANCE OR ASSISTANCE UNDER THE CATASTROPHIC HEALTH CARE COST PROGRAM AND TO PROVIDE LEGISLATIVE INTENT; AMENDING SECTION 39-401, IDAHO CODE, TO PROVIDE THAT PUBLIC HEALTH DISTRICTS ARE NOT DEPARTMENTS OR AGENCIES OF A COUNTY GOVERNMENT, TO PROVIDE FOR THE CONTINUANCE OF CERTAIN AGREEMENTS OR SERVICE ARRANGEMENTS, TO PROVIDE AN EXCEPTION, AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 39-411, IDAHO CODE, TO REMOVE A PROVISION THAT NO MORE THAN ONE MEMBER OF A DISTRICT BOARD OF HEALTH SHALL BE APPOINTED FROM CERTAIN GROUPS; AMENDING SECTION 39-413, IDAHO CODE, TO PROVIDE THAT THE DISTRICT BOARD OF HEALTH SHALL DETERMINE COMPENSATION FOR THE DISTRICT HEALTH DIRECTOR AND TO PROVIDE THAT CERTAIN DUTIES SHALL BE THE EXCLUSIVE RESPONSIBILITY OF THE DISTRICT HEALTH DIRECTOR; AMENDING SECTION 39-414, IDAHO CODE, TO REVISE PROVISIONS REGARDING POWERS AND DUTIES OF THE DISTRICT BOARD OF HEALTH; AMENDING SECTION 39-414A, IDAHO CODE, TO REMOVE A REFERENCE TO THE LEGISLATIVE COUNCIL; AMENDING SECTION 39-423, IDAHO CODE, TO PROVIDE FOR THE APPOINTMENT OF A DESIGNEE TO THE BUDGET COMMITTEE OF A PUBLIC HEALTH DISTRICT AND TO MAKE A TECHNICAL CORRECTION; AMENDING CHAPTER 4, TITLE 39, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 39-424A, IDAHO CODE, TO ESTABLISH PROVISIONS REGARDING ADDITIONAL COUNTY AID TO PUBLIC HEALTH DISTRICTS AND PROCEDURES; AMENDING SECTION 39-425, IDAHO CODE, TO REVISE PROVISIONS REGARDING STATE AID TO PUBLIC HEALTH DISTRICTS; DECLARING AN EMERGENCY; AND PROVIDING EFFECTIVE DATES.

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Chapter 35, Title 31, Idaho Code, be, and the same is hereby amended by the addition thereto of a NEW SECTION, to be known and designated as Section 31-3505H, Idaho Code, and to read as follows:

31-3505H. ELIGIBILITY FOR FINANCIAL ASSISTANCE. (1) Notwithstanding any provision of law or rule to the contrary, no person eligible for medicaid pursuant to section 56-254 or 56-267, Idaho Code, shall be eligible for financial assistance pursuant to this chapter.

(2) Notwithstanding any provision of law or rule to the contrary, no person eligible for health insurance shall be eligible for financial assistance pursuant to this chapter.

(3) Notwithstanding any provision of law or rule to the contrary, no person in a commitment proceeding pursuant to chapter 3, title 66, Idaho Code, who is eligible for medicaid or eligible for health insurance shall be eligible for financial assistance pursuant to this chapter.

(4) It is the intent of the legislature that moneys saved by counties pursuant to this section may be used for additional county aid to public health districts as required by section 39-424A, Idaho Code.

SECTION 2. That Section 39-401, Idaho Code, be, and the same is hereby amended to read as follows:

39-401. LEGISLATIVE INTENT. (1) The various health districts, as provided for in this chapter, are not:

(a) A a single department of state government unto themselves, nor are they a;

(b) A part of any of the twenty (20) departments of state government authorized by section 20, article IV, Idaho constitution, or;

(c) A part of the departments prescribed in section 67-2402, Idaho Code; or

(d) A department or an agency of county government.

(2) It is legislative intent that health districts operate and be recognized not as state or county agencies or departments, but as governmental entities whose creation has been authorized by the state, much in the manner as other single purpose districts. Pursuant to this intent, and because health districts are not state or county departments or agencies, health districts are exempt from the required participation in the services of the purchasing agent or employee liability coverage, as rendered by the department of administration. However, nothing shall prohibit the health districts from entering into ~~contractual~~ contractual arrangements with the department of administration, or any other department of state government or an elected constitutional officer, for these or any other services.

(3) It is legislative intent to affirm the provisions of section 39-413, Idaho Code, requiring compliance with the state merit system, and to affirm the participation of the health districts in the public employee retirement system, pursuant to section 39-426, Idaho Code, chapter 13, title 59, Idaho Code, and chapter 53, title 67, Idaho Code.

(4) It is also legislative intent that the matters of location of deposit of health district funds, or the instruments or documents of payment from those funds shall be construed as no more than items of convenience for the conduct of business, and in no way reflect upon the nature or status of the health districts as entities of government.

(5) This section merely affirms that health districts created under this chapter are not state or county agencies, and in no way changes the character of those agencies as they existed prior to this act.

(6) Public health districts will have the option to continue with agreements and service arrangements, including insurance arrangements, with state agencies that were effective prior to January 1, 2022, unless an agreement or service arrangement is expressly nullified by statute.

SECTION 3. That Section 39-411, Idaho Code, be, and the same is hereby amended to read as follows:

39-411. COMPOSITION OF DISTRICT BOARD -- QUALIFICATIONS OF MEMBERS -- APPOINTMENT AND REMOVAL -- TERMS -- SELECTION OF OFFICERS -- BOARD OF TRUSTEES OF DISTRICT BOARDS OF HEALTH. (1) For those districts comprised of:

(a) Fewer than eight (8) counties, the district board of health shall consist of seven (7) members to be appointed by the boards of county commissioners within each district acting jointly, and each board of county commissioners may appoint a board member.

(b) Eight (8) counties, the district board of health shall consist of not fewer than eight (8) members nor more than nine (9) members, and each board of county commissioners may appoint a board member.

(2) Each member of the district board of health shall be a citizen of the United States, a resident of the state of Idaho and the public health district for one (1) year immediately last past, and a qualified elector. One (1) member of the district board, if available to serve, shall be a physician licensed by the Idaho state board of medicine, ~~and no more than one (1) member shall be appointed from any professional or special interest group.~~ All members shall be chosen with due regard to their knowledge and interest in public health and in promoting the health of the citizens of the state and the public health district. Representation shall be assured from rural as well as urban population groups.

(3) All appointments to the district board shall be confirmed by a majority vote of all the county commissioners of all the counties located within the public health district. Any member of the district board may be removed by majority vote of all the county commissioners of all the counties located within the district.

(4) The members of the district board of health shall be appointed for a term of five (5) years, subject to reappointment; and vacancies on the board for an unexpired term shall be filled for the balance of the unexpired term. Notwithstanding any provision of this section as to term of appointment, if a board member is an appointee for a board of county commissioners, and if that board member is an elected county commissioner and leaves office prior to the expiration of the term on the district board of health, the board of county commissioners may declare the position vacant and may appoint another currently elected county commissioner to fill the unexpired portion of the term of that board member.

(5) The members of the district board, each year, shall select a chairman, a vice chairman and a trustee. The trustee shall represent the district board as a member of the board of trustees of the Idaho district boards of health.

(6) The board of trustees of the Idaho district boards of health shall have authority to allocate appropriations from the legislature to the health districts. Such authority is limited to the development and administration of formulas for the allocation of legislative appropriations. Any formula adopted by the board of trustees must be in use, without alteration, for at least two (2) years; provided that during the two (2) year period, the formula may be changed if an emergency occurs, the emergency is declared and there is a unanimous vote of the board of trustees to make the emergency formula change. All proceedings of the board of trustees shall be subject to the provisions of chapter 2, title 74, Idaho Code.

SECTION 4. That Section 39-413, Idaho Code, be, and the same is hereby amended to read as follows:

39-413. DISTRICT HEALTH DIRECTOR -- APPOINTMENT -- POWERS AND DUTIES. A district health director shall be appointed by the district board and shall receive compensation as determined by the district board. The director shall have and exercise the following powers and duties in addition to all other powers and duties inherent in the position or delegated to him or imposed upon him by law or rule, regulation, or ordinance:

(1) To be secretary and administrative officer of the district board of health;

(2) To prescribe such rules and regulations, consistent with the requirements of this chapter, as may be necessary for the government of the district, the conduct and duties of the district employees, the orderly and efficient handling of business and the custody, use and preservation of the records, papers, books and property belonging to the public health district;

(3) To administer oaths for all purposes required in the discharge of his duties;

(4) With the approval of the district board to:

(a) Prescribe the positions and the qualifications of all personnel under the district health director on a nonpartisan merit basis in accordance with the objective standards approved by the district board. This shall be the exclusive responsibility of the district health director, with the approval of the board, and no state official, elected or otherwise, or agency shall have any power to disapprove or interfere with the performance by the director and the board of this duty or to delay such performance in any way.

(b) Fix the rate of pay and appoint, promote, demote, and separate such employees and to perform such other personnel actions as are needed from time to time in conformance with the requirements of chapter 53, title 67, Idaho Code. This shall be the exclusive responsibility of the district health director, with the approval of the board, and no state official, elected or otherwise, or agency shall have any power to disapprove or interfere with the performance by the director and the board of this duty or to delay such performance in any way.

(c) Create such units and sections as are or may be necessary for the proper and efficient functioning of the duties herein imposed.

SECTION 5. That Section 39-414, Idaho Code, be, and the same is hereby amended to read as follows:

39-414. POWERS AND DUTIES OF DISTRICT BOARD. The district board of health shall have and may exercise the following powers and duties:

(1) To administer and enforce all state and district health laws, regulations, and standards.

(2) To do all things required for the preservation and protection of the public health and preventive health, and to enter into agreements with the director of the state department of health and welfare or the director of the department of environmental quality to provide services or do such other things delegated by the director of the state department of health and welfare or the director of the department of environmental quality and this shall be authority for the director(s) to so delegate as specified in the agreement. An agreement entered pursuant to this subsection may be between either such director and one (1) district or multiple districts.

1 (3) To determine the location of its main office and to determine the  
2 location, if any, of branch offices.

3 (4) To enter into contracts with any other governmental or public  
4 agency whereby the district board agrees to render services to or for such  
5 agency in exchange for a charge reasonably calculated to cover the cost of  
6 rendering such service. This authority is to be limited to services vol-  
7 untarily rendered and voluntarily received and shall not apply to services  
8 required by statute, rule, and regulations, or standards promulgated pur-  
9 suant to this act or chapter 1, title 39, Idaho Code.

10 (5) All moneys or payment received or collected by gift, grant, devise,  
11 or any other way shall be deposited to the respective division or subaccount  
12 of the public health district in the public health district fund authorized  
13 by section 39-422, Idaho Code.

14 (6) To establish a fiscal control policy ~~required by the state con-~~  
15 ~~troller.~~

16 (7) To cooperate with the state board of health and welfare, the depart-  
17 ment of health and welfare, the board of environmental quality and the de-  
18 partment of environmental quality.

19 (8) To enter into contracts with other governmental agencies, and this  
20 act hereby authorizes such other agencies to enter into contracts with the  
21 health district, as may be deemed necessary to fulfill the duties imposed  
22 upon the district in providing for the health of the citizens within the dis-  
23 trict.

24 (9) To purchase, exchange or sell real property and construct, rent, or  
25 lease such buildings as may be required for the accomplishment of the duties  
26 imposed upon the district and to further obtain such other personal property  
27 as may be necessary to its functions.

28 (10) To accept, receive and utilize any gifts, grants, or funds and per-  
29 sonal and real property that may be donated to it for the fulfillment of the  
30 purposes outlined in this act.

31 (11) To establish a charge whereby the board agrees to render services  
32 to or for entities other than governmental or public agencies for an amount  
33 reasonably calculated to cover the cost of rendering such service.

34 (12) To enter into a lease of real or personal property as lessor or  
35 lessee, or other transaction with the Idaho health facilities authority for  
36 a term not to exceed ninety-nine (99) years upon a determination by the dis-  
37 trict board that the real or personal property to be leased is necessary for  
38 the purposes of the district, and to pledge nontax revenues of the district  
39 to secure the district's obligations under such leases. For the purposes of  
40 this chapter, a public health district is not a subdivision of the state and  
41 shall be considered an independent body corporate and politic pursuant to  
42 section 1, article VIII, of the constitution of the state of Idaho, and is not  
43 authorized hereby to levy taxes nor to obligate the state of Idaho concerning  
44 such financing.

45 (13) To administer and certify solid waste disposal site operations,  
46 closure, and post-closure procedures established by statute or regulation  
47 in accordance with provisions of chapter 74, title 39, Idaho Code, in a  
48 manner equivalent to the site certification process set forth in section  
49 39-7408, Idaho Code.

1 (14) To select a board member to serve as trustee on the board of  
2 trustees of the Idaho district boards of health.

3 SECTION 6. That Section 39-414A, Idaho Code, be, and the same is hereby  
4 amended to read as follows:

5 39-414A. AUDIT OF HEALTH DISTRICT FINANCES. It shall be the duty of  
6 each district board of health to cause to be made a full and complete audit  
7 of all the financial transactions of the health district no less frequently  
8 than every two (2) years. Such audit shall be ~~made by or under the direction~~  
9 ~~of the legislative council,~~ in accordance with generally accepted auditing  
10 standards and procedures. The district board of health shall include all  
11 necessary expenses for such audit in its budget.

12 SECTION 7. That Section 39-423, Idaho Code, be, and the same is hereby  
13 amended to read as follows:

14 39-423. BUDGET COMMITTEE OF PUBLIC HEALTH DISTRICT. The chairmen of  
15 the boards of county commissioners located within the public health dis-  
16 trict are hereby constituted as the budget committee of the public health  
17 district.

18 The district board will submit to the budget committee by the first Mon-  
19 day in June of each year the preliminary budget for the public health dis-  
20 trict and the estimated cost to each county, as determined by the provisions  
21 of section 39-424, Idaho Code.

22 On or before the first Monday in July, there will be held at a time and  
23 place determined by the budget committee a budget committee meeting and pub-  
24 lic hearing upon the proposed budget of the district. Notice of the bud-  
25 get committee meeting and public hearing shall be posted at least ten (10)  
26 full days prior to the date of said meeting in at least one (1) conspicuous  
27 place in each public health district to be determined by the district board  
28 of health. A copy of such notice shall also be published in the official  
29 newspaper or a generally circulated newspaper of each county of such public  
30 health district, in one (1) issue thereof, during such ten (10) day period.  
31 The place, hour and day of such hearing shall be specified in said notice, as  
32 well as the place where such budget may be examined prior to such hearing. A  
33 summary of such proposed budget shall be published with and as a part of the  
34 publication of such notice of hearing in substantially the form required by  
35 section 31-1604, Idaho Code.

36 On or before the first Monday in July, a budget for the public health  
37 district shall be agreed upon and approved by a majority of the budget com-  
38 mittee. Such determination shall be binding upon all counties within the  
39 district and the district itself.

40 Nothing in this section shall prevent the chairman of a board of county  
41 commissioners from appointing a designee to represent him on the budget com-  
42 mittee if the chairman is unable to attend the budget committee meeting, pro-  
43 vided that the designee must be an elected county commissioner from the same  
44 county as the chairman of the board of county commissioners.

SECTION 8. That Chapter 4, Title 39, Idaho Code, be, and the same is hereby amended by the addition thereto of a NEW SECTION, to be known and designated as Section 39-424A, Idaho Code, and to read as follows:

39-424A. ADDITIONAL COUNTY AID TO DISTRICTS -- PROCEDURES. (1) Beginning on January 1, 2022, and each year thereafter, the various boards of county commissioners shall be responsible for providing additional annual aid to the public health districts. The amount of such additional county aid shall not be less than the amount appropriated to the various public health districts by the legislature for state fiscal year 2021.

(2) The manner of apportioning the additional aid from the various counties shall be calculated pursuant to section 39-424, Idaho Code, unless an alternative manner of apportioning the additional aid is agreed to by the budget committees of the various public health districts.

(3) Notwithstanding the provisions of section 31-863, Idaho Code, a county may use any fund balance accruing pursuant to chapter 35, title 31, Idaho Code, to fund the annual aid provided for in this section.

SECTION 9. That Section 39-425, Idaho Code, be, and the same is hereby amended to read as follows:

39-425. ~~GENERAL STATE AID TO DISTRICTS -- PROCEDURES. (1) Every year, the districts shall submit a request to the legislature for money to be used to match funds contributed by the counties pursuant to section 31-862, Idaho Code, for the maintenance and operation of district health departments. The matching amount to be included in the request shall be a minimum of sixty-seven percent (67%) of the amounts pledged by each county, as adopted as part of the budget for the health districts during the budget formulations, as provided for in section 39-423, Idaho Code. If the determined amount of participation by a county would exceed the amount which could be raised applying the maximum levy prescribed in section 31-862, Idaho Code, that county's participation shall be reduced to the maximum amount which can be raised thereby.~~

~~(2) The foregoing provision shall not limit the legislature from authorizing or granting additional funds for selected projects in excess of the percentage of participation of general aid granted all health districts.~~

~~(3) General state aid to the various health districts shall be made available from state appropriations, and shall be distributed in the following manner:~~

~~(a) The amount appropriated to the health districts shall be divided based upon the formula developed and administered by the board of trustees of the Idaho district boards of health.~~

~~(b) One-half (1/2) of the amount appropriated shall be remitted to the public health trust fund on or before July 15; and~~

~~(c) The remaining one-half (1/2) of the amount appropriated shall be remitted to the public health trust fund on or before January 15. The legislature may authorize or grant additional funds to the various public health districts for selected projects.~~

(4) The liability of the state of Idaho to the public health districts and the public health district fund and its divisions is limited to:

1       (a) ~~The funds actually authorized and granted to the various public~~  
 2 ~~health districts as provided in subsection (1) of this section; and~~

3 ~~(b) The funds actually authorized or granted to the various public~~  
 4 ~~health districts as provided for in subsection (21) of this section; and~~

5 ~~(e) The funds due the various health districts in payment of legally~~  
 6 ~~authorized contracts and agreements entered into between the depart-~~  
 7 ~~ments of the state of Idaho and the various public health districts.~~

8 ~~(5) If revenues to the state treasury are insufficient to fully meet ap-~~  
 9 ~~propriations, and reductions in spending authority have been ordered pur-~~  
 10 ~~suant to law, the amount of moneys to match revenues contributed by the coun-~~  
 11 ~~ties, pursuant to section 39-423, Idaho Code, which has been appropriated~~  
 12 ~~pursuant to this section, shall be reduced by the same percentage rate as~~  
 13 ~~other general account appropriations.~~

14       SECTION 10. An emergency existing therefor, which emergency is hereby  
 15 declared to exist, Section 1 of this act shall be in full force and effect on  
 16 and after passage and approval.

17       SECTION 11. Sections 2 through 9 of this act shall be in full force and  
 18 effect on and after January 1, 2022.



LEGISLATURE OF THE STATE OF IDAHO  
Sixty-sixth Legislature First Regular Session - 2021

Moved by Riggs

Seconded by Lee

IN THE SENATE  
SENATE AMENDMENT TO H.B. NO. 316

AMENDMENT TO SECTION 5

On page 4 of the printed bill, in line 49, following "districts." insert:  
"An order of a district board of health will take effect immediately. However, notwithstanding the provisions of this subsection, if an order applies to all persons in a county or a public health district, the board of county commissioners within each affected county, after consulting with the district board of health, will determine by resolution whether or not to approve the order within county limits within seven (7) days of the date of the order. If the board of county commissioners approves the order, then the order will take effect immediately for a period of thirty (30) days. Thereafter, the order may be extended, amended, or modified and reimposed for thirty (30) day periods, subject to approval by the board of county commissioners."

AMENDMENT TO THE BILL

On page 8, delete lines 14 through 18, and insert:  
"SECTION 10. This act shall be in full force and effect on and after March 1, 2022."

CORRECTION TO TITLE

On page 1, delete line 26, and insert: "AND PROVIDING AN EFFECTIVE DATE."

## **STATEMENT OF PURPOSE**

**RS28767 / H0316**

This legislation limits eligibility for the county medically indigent program and state Catastrophic Health Care fund by preventing anyone who qualifies for Medicaid or insurance from receiving assistance through the programs. Additionally, the legislation eliminates state aid for public health districts. State aid to health districts will be replaced by new county aid which will be funded from savings accruing to the county medically indigent program. Lastly, the legislation amends state statute regarding public health districts to ensure that health districts can continue with existing administrative relationships with state agencies if desired as well as language clarifying that local health district boards are responsible for setting salaries of local health district officials.

## **FISCAL NOTE**

For fiscal year 2022, there will be a savings to the state general fund of \$4.9 million as a result of the state no longer providing state aid to public health districts. For fiscal year 2023 and each year thereafter, savings to the general fund increases to \$9.8 million due to no longer providing state aid to public health districts and \$8.5 million due to savings to the CAT fund.

For fiscal year 2022, counties will save an estimated \$6 million in indigent fund expenses. The savings will be used to provide additional funding to public health districts, estimated to be \$4.9 million. For fiscal year 2023 and each year thereafter, counties will save an estimated \$12 million in indigent fund expenses. The savings will be used to provide additional funding to public health districts, estimated to be \$9.8 million.

### **Contact:**

Representative John Vander Woude  
(208) 332-1000

**DISCLAIMER:** This statement of purpose and fiscal note are a mere attachment to this bill and prepared by a proponent of the bill. It is neither intended as an expression of legislative intent nor intended for any use outside of the legislative process, including judicial review (Joint Rule 18).